



Health and Wellbeing Board 11 September 2014

Final Draft Better Care Fund - Shropshire

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1. Summary

- 1.1 This report includes the final draft of the Shropshire Health and Wellbeing Board's Better Care Fund submission. The submission includes a case for change, key schemes to deliver change, financial planning, an overview of our health and social care economy including our partner organisations, stakeholder engagement (including service user engagement), and how we will measure success.
- 1.2 To improve outcomes for the public, provide better value for money, and be more sustainable, health and social care services must work together to meet individual's needs. As such, the Better Care Fund (BCF) creates a local single pooled budget to incentivise the NHS and local government to work more closely together around people, placing their well-being as the focus of health and care services. This programme was introduced to ensure a transformation in integrated health and social care.
- 1.3 In Shropshire the HWBB envisages a system where, through working together, we create a pattern of services that offer excellence in meeting the distinctive and particular needs of the rural and urban populations of Shropshire. We propose to tackle the challenges we face responsibly, creatively and with a passion for what matters most. Vision summary list:
 - Coordinated and integrated pattern of care, with less duplication
 - Increased focus on prevention
 - Better support for carers
 - Systematic shift toward further supporting people at home and in their community
 - Reduced dependency on hospitals
 - Increased choice and control for patients/service users and their carers
 - Reduced dependence on paid support
 - Enabling and maximising individual independence
 - Developing resilient communities
 - Use of experts by experience to inform the development of services
- 1.4 The HWBB believes the Better Care Fund presents an opportunity to support our vision and is a catalyst for the transformation required to address the challenges we face. We envision that the BCF will enable us to improve services and outcomes of people in Shropshire and make the local health and wellbeing system financially sustainable for the future.
- 1.5 As a health and social care economy we look to the Joint Strategic Needs Assessment (JSNA)

to develop our priority areas we also work closely with our service users and the public to understand their needs and priorities in the development of our services. The development of the Better Care Fund has enabled us to also further our work across health and social care organisations to ensure that we are working collectively to achieve our vision for Shropshire.

- 1.6 This BCF submission is only one step in this processes of further integrating our services across health and social care. This submission outlines the platform for which we will work with partners to address health needs in Shropshire. We will build on this work to further engage with our service users and stakeholders, to further integrate services and to improve outcomes for our population.
- 1.7 The governance of the Better Care Fund rests with the Health and Wellbeing Board in each local area. As outlined in the Background Information below, this is the second Shropshire submission. New guidance on the delivery of the Better Care Fund was issued at the end of July 2014 with a requirement to resubmit plans by the 19th of September (please see link below for further details). Due to the very tight timescales the new guidance allows for HWBB Chairs to sign the final version of the BCF submission.
- 1.8 In preparation for the move towards formal implementation of the Better Care Fund from April 2015, for the current year NHS England will be making a direct transfer of funds to Shropshire Council under a Section 256 Agreement to support Adult Social Care, as they did in 2013/14. The Section 256 Agreement circulated sets out way these funds will be spent and includes the additional Integration Fund monies associated with the Better Care Fund. This document reflects the budget allocations already agreed by the Health & Wellbeing Board in relation to both the Social Care Allocation and the Integration Fund. This agreement is between NHS England and Shropshire Council and must be ratified and signed by the Health & Wellbeing Board.

2. Recommendations

- 2.1 That the Health and Wellbeing Board:
 - Note and acknowledge the input from all of our partner organisations including our statutory and non-statutory provider organisations, the Voluntary and Community Sector, and the independent sector in the development of this plan and to acknowledge that our partners have demonstrated an on-going commitment to work together to deliver better outcomes for the people of Shropshire;
 - 2 Approve the Draft Risk Sharing Agreement as the platform for the swift development of the Final Risk Sharing Agreement;
 - 3 Agree the two outstanding metrics for the BCF a) locally developed measure & b) the patient/ service user experience metric;
 - 4 Discuss in detail the Draft Better Care Fund Plan (attached) and approve as attached or with amendments;
 - 5 Discuss and agree a smaller working group or delegated authority to the HWBB Chair to approve the Final Better Care Fund Plan during the week of Monday 15th September to comply with the national deadline (19th September).
 - 6 Ratify and sign the Section 256 Agreement between Shropshire Council and NHS England.

REPORT

3. Risk Assessment and Opportunities Appraisal

(NB This will include the following: Risk Management, Human Rights, Equalities, Community, Environmental consequences and other Consultation)

- 3.1 The Health and Wellbeing Board works to reduce inequalities across our population.
- 3.2 All risks and opportunities are included in the attached report.

4. Financial Implications

4.1 All financial implications are included in the attached report.

5. Background

- 5.1 The Better Care Fund (BCF) was introduced in June 2013 as a way to provide an opportunity for local areas to transform local services so that people received better integrated care and support.
- 5.2 The Shropshire Health and Wellbeing Board established a working group who developed the local Better Care Fund plan through the Autumn 2013 and Spring 2014. Workshops with the Health and Wellbeing Board and other stakeholders through this time supported this development and a plan was submitted in April 2014.
- 5.3 The Shropshire plan/submission did not receive full assurance from NHS England with concerns around our stakeholder involvement and a lack of clarity around our shared local vision; the 'golden thread'. However, concerns arose nationally that the submitted BCF plans as a whole did not demonstrate actual cost savings and reduction in pressure on acute services.
- 5.4 In July 2014 new and more detailed guidance was published with significant changes and updates and a request for all local areas to resubmit their plans by 19th September 2014.
- 5.5 The revised Better Care Fund (BCF) planning guidance, issued on 25 July, set out some key changes to the requirements of the BCF. These included:
 - P4P now linked to reducing emergency admissions only; expectation that plans will set a minimum target of 3.5% reduction in emergency admissions
 - Expectation of stronger plans
 - Clear vision and schemes that will deliver the vision
 - The case for change
 - A plan of action
 - Strong governance
 - Alignment with acute sector and wider planning
 - Protection of Social Care
 - Engagement
- 5.6 As well as developing the key areas for integration as part of the BCF submission, a review of the first draft plan and the new guidance led the Shropshire submission to focus on key areas for development:
 - Demonstrating a 'golden thread'
 - 7 Day Services
 - Financial Modelling
 - Stakeholder engagement
- 5.7 Four key strategic themes summarise the Shropshire BCF. They are **Prevention**, **Early Intervention** (Case Management), **Supporting People in Crisis**, **Supporting People to Live Independently for Longer**.

- 5.7 Eleven key schemes have been developed as part of this Better Care Fund submission. Details can be found in the submission attached. In summary they are:
 - Integrated Falls Prevention
 - Dementia Strategy
 - Proactive Care Programme
 - Community & Care Coordinators
 - Care Home Advanced Scheme
 - Team Around the Practice
 - Integrated Community Services
 - Mental Health Crisis Care Services
 - Resilient Communities
 - Integrated Carers Support
 - End of Life Coordination
- 5.7 The development of this second BCF submission has involved an enormous amount of coordination and numerous stakeholder meetings, events and updates as is outlined in the Stakeholder Engagement section of the submission (including an engagement summary template).

6. Additional Information

See list of links to further information below

7. Conclusions

n/a

List of Background Papers (This MUST be completed for all reports, but does not include items containing exempt or confidential information)

First Better Care Fund Submission - Health and Wellbeing Board March 2014

Better Care Fund guidance

Letter from Andrew Ridley

Cabinet Member (Portfolio Holder)

Cllr Karen Calder

Local Member

Appendices

Appendix 1 – Planning template part 1

Appendix 2 – Planning template part 2

Appendix 3 – Section 256 Agreement – to follow at the meeting.